111TH CONGRESS 1ST SESSION

S. 235

To amend the Truth in Lending Act to establish fair and transparent practices relating to the extension of credit under an open end consumer credit plan, and for other purposes.

IN THE SENATE OF THE UNITED STATES

January 14, 2009

Mr. Schumer (for himself and Mr. Udall of Colorado) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

- To amend the Truth in Lending Act to establish fair and transparent practices relating to the extension of credit under an open end consumer credit plan, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Credit Cardholders'
 - 5 Bill of Rights Act of 2009".
 - 6 SEC. 2. CREDIT CARDS ON TERMS CONSUMERS CAN REPAY.
 - 7 (a) Retroactive Rate Increases and Universal
 - 8 Default Limited.—Chapter 2 of the Truth in Lending

Act (15 U.S.C. 1631 et seq.) is amended by inserting after 2 section 127A the following new section: 3 "§ 127B. Additional requirements for credit card ac-4 counts under an open end credit plan 5 "(a) Retroactive Rate Increases and Uni-6 VERSAL DEFAULT LIMITED.— 7 "(1) IN GENERAL.—Except as provided in sub-8 section (b), no creditor may increase any annual per-9 centage rate of interest applicable to the existing 10 balance on a credit card account of the consumer 11 under an open end credit plan. 12 "(2) Existing balance defined.—For pur-13 poses of this subsection and subsections (b) and (c), the term 'existing balance' means the amount owed 14 15 on a consumer credit card account as of the end of 16 the 14th day after the creditor provides notice of an 17 increase in the annual percentage rate in accordance 18 with subsection (c). 19 "(3) Treatment of existing balances fol-20 LOWING RATE INCREASE.—If a creditor increases 21 any annual percentage rate of interest applicable to 22 the credit card account of a consumer under an open 23 end credit plan and there is an existing balance in

the account to which such increase may not apply,

the creditor shall allow the consumer to repay the

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1	existing balance using a method provided by the
2	creditor which is at least as beneficial to the con-
3	sumer as one of the following methods:
4	"(A) An amortization period for the exist-
5	ing balance of at least 5 years starting from the
6	date on which the increased annual percentage
7	rate went into effect.
8	"(B) The percentage of the existing bal-
9	ance that was included in the required min-
10	imum periodic payment before the rate increase
11	cannot be more than doubled.
12	"(4) Limitation on Certain Fees.—If—
13	"(A) a creditor increases any annual per-
14	centage rate of interest applicable on a credit
15	card account of the consumer under an open
16	end credit plan; and
17	"(B) the creditor is prohibited by this sec-
18	tion from applying the increased rate to an ex-
19	isting balance,
20	the creditor may not assess any fee or charge based
21	solely on the existing balance.".
22	(b) Exceptions to the Amendment Made by
23	Subsection (a).—Section 127B of the Truth in Lending
24	Act is amended by inserting after subsection (a) (as added
25	by subsection (a)) the following new subsection:

1	"(b) Exceptions.—
2	"(1) In general.—A creditor may increase
3	any annual percentage rate of interest applicable to
4	the existing balance on a credit card account of the
5	consumer under an open end credit plan only under
6	the following circumstances:
7	"(A) Change in index.—The increase is
8	due solely to the operation of an index that is
9	not under the creditor's control and is available
10	to the general public.
11	"(B) Expiration or loss of pro-
12	MOTIONAL RATE.—The increase is due solely
13	to—
14	"(i) the expiration of a promotional
15	rate; or
16	"(ii) the loss of a promotional rate for
17	a reason specified in the account agree-
18	ment (e.g., late payment).
19	"(C) Payment not received during 30-
20	DAY GRACE PERIOD AFTER DUE DATE.—The
21	increase is due solely to the fact that the con-
22	sumer's minimum payment has not been re-
23	ceived within 30 days after the due date for
24	such minimum payment.

- 1 "(2) Limitation on increases due to loss
- 2 of promotional rate.—Notwithstanding para-
- graph (1)(B)(ii), the annual percentage rate in effect
- 4 after the increase permitted under such subsection
- 5 due to the loss of a promotional rate may not exceed
- 6 the annual percentage rate that would have applied
- 7 under the terms of the agreement after the expira-
- 8 tion of the promotional rate.".
- 9 (c) Advance Notice of Rate Increases.—Section
- 10 127B of the Truth in Lending Act is amended by inserting
- 11 after subsection (b) (as added by subsection (b)) the fol-
- 12 lowing new subsection:
- 13 "(c) ADVANCE NOTICE OF RATE INCREASES.—In the
- 14 case of any credit card account under an open end credit
- 15 plan, no increase in any annual percentage rate of interest
- 16 may take effect unless the creditor provides a written no-
- 17 tice to the consumer at least 45 days before the increase
- 18 takes effect which fully describes the changes in the an-
- 19 nual percentage rate, in a complete and conspicuous man-
- 20 ner, and the extent to which such increase would apply
- 21 to an existing balance.".
- 22 (d) Clerical Amendment.—The table of sections
- 23 for chapter 2 of the Truth in Lending Act (15 U.S.C.
- 24 1631 et seq.) is amended by inserting after the item relat-
- 25 ing to section 127A the following new item:

"127B. Additional requirements for credit card accounts under an open end credit plan.".

1	SEC. 3. ADDITIONAL PROVISIONS REGARDING ACCOUNT
2	FEATURES, TERMS, AND PRICING.
3	(a) Double Cycle Billing Prohibited.—Section
4	127B of the Truth in Lending Act is amended by inserting
5	after subsection (c) (as added by section 2(c)) the fol-
6	lowing new subsection:
7	"(d) Double Cycle Billing.—
8	"(1) IN GENERAL.—No finance charge may be
9	imposed by a creditor with respect to any balance on
10	a credit card account under an open end credit plan
11	that is based on balances for days in billing cycles
12	preceding the most recent billing cycle.
13	"(2) Exceptions.—Paragraph (1) shall not
14	apply so as to prohibit a creditor from—
15	"(A) charging a consumer for deferred in-
16	terest even though that interest may have ac-
17	crued over multiple billing cycles; or
18	"(B) adjusting finance charges following
19	resolution of a billing error dispute.".
20	(b) Limitations Relating to Account Balances
21	ATTRIBUTABLE ONLY TO ACCRUED INTEREST.—Section
22	127B is amended by inserting after subsection (d) (as
23	added by subsection (a)) the following new subsection:

1	"(e) Limitations Relating to Account Bal-
2	ANCES ATTRIBUTABLE ONLY TO ACCRUED INTEREST.—
3	"(1) In general.—If the outstanding balance
4	on a credit card account under an open end credit
5	plan at the end of a billing period represents an
6	amount attributable only to interest accrued during
7	the preceding billing period on an outstanding bal-
8	ance that was fully repaid during the preceding bill-
9	ing period—
10	"(A) no fee may be imposed or collected in
11	connection with such balance attributable only
12	to interest before such end of the billing period;
13	and
14	"(B) any failure to make timely repay-
15	ments of the balance attributable only to inter-
16	est before such end of the billing period shall
17	not constitute a default on the account.
18	Such balance remains a legally binding debt obliga-
19	tion.
20	"(2) Rule of Construction.—Paragraph (1)
21	shall not be construed as affecting—
22	"(A) the consumer's obligation to pay any
23	accrued interest on a credit card account under
24	an open end credit plan; or

1	"(B) the accrual of interest on the out-
2	standing balance on any such account in ac-
3	cordance with the terms of the account and this
4	title.".
5	(c) Access to Payoff Balance Information.—
6	Section 127B of the Truth in Lending Act is amended
7	by inserting after subsection (e) (as added by subsection
8	(b)) the following new subsection:
9	"(f) Payoff Balance Information.—Each peri-
10	odic statement provided by a creditor to a consumer with
11	respect to a credit card account under an open end credit
12	plan shall contain the telephone number, Internet address,
13	and worldwide website at which the consumer may request
14	the payoff balance on the account.".
15	(d) Consumer Right To Reject Card Before
16	Notice Is Provided of Open Account.—Section 127B
17	of the Truth in Lending Act is amended by inserting after
18	subsection (g) (as added by subsection (c)) the following
19	new subsection:
20	"(g) Consumer Right To Reject Card Before
21	NOTICE OF NEW ACCOUNT IS PROVIDED TO CONSUMER
22	REPORTING AGENCY.—
23	"(1) IN GENERAL.—A creditor may not furnish
24	any information to a consumer reporting agency (as
25	defined in section 603) concerning the establishment

- of a newly opened credit card account under an open end credit plan until the credit card has been used or activated by the consumer.
- "(2) RULE OF CONSTRUCTION.—Paragraph (1)
 shall not be construed as prohibiting a creditor from
 furnishing information about any application for a
 credit card account under an open end credit plan
 or any inquiry about any such account to a consumer reporting agency (as so defined).".
- 10 (e) USE OF TERMS CLARIFIED.—Section 127B of the 11 Truth in Lending Act is amended by inserting after sub-12 section (g) (as added by subsection (d)) the following new 13 subsection:
- 14 "(h) USE OF TERMS.—The following requirements 15 shall apply with respect to the terms of any credit card 16 account under any open end credit plan:
- "(1) 'FIXED' RATE.—The term 'fixed', when 17 18 appearing in conjunction with a reference to the an-19 nual percentage rate or interest rate applicable with 20 respect to such account, may only be used to refer 21 to an annual percentage rate or interest rate that 22 will not change or vary for any reason over the pe-23 riod clearly and conspicuously specified in the terms 24 of the account.

"(2) Prime rate.—The term 'prime rate', when appearing in any agreement or contract for any such account, may only be used to refer to the bank prime rate published in the Federal Reserve Statistical Release on selected interest rates (daily or weekly), and commonly referred to as the H.15 release (or any successor publication).

"(3) Due date.—

"(A) IN GENERAL.—Each periodic statement for any such account shall contain a date by which the next periodic payment on the account must be made to avoid a late fee or be considered a late payment, and any payment received by 5 p.m., local time at the location specified by the creditor for the receipt of payment, on such date shall be treated as a timely payment for all purposes.

"(B) CERTAIN ELECTRONIC FUND TRANS-FERS.—Any payment with respect to any such account made by a consumer online to the website of the credit card issuer or by telephone directly to the credit card issuer before 5 p.m., local time at the location specified by the creditor for the receipt of payment, on any business day shall be credited to the consumer's account that business day.

"(C) Presumption of TIMELY PAY-MENT.—Any evidence provided by a consumer in the form of a receipt from the United States Postal Service or other common carrier indicating that a payment on a credit card account was sent to the issuer not less than 7 days before the due date contained in the periodic statement under subparagraph (A) for such payment shall create a presumption that such payment was made by the due date, which may be rebutted by the creditor for fraud or dishonesty on the part of the consumer with respect to the mailing date.".

16 (f) Pro Rata Payment Allocations.—Section 17 127B of the Truth in Lending Act is amended by inserting 18 after subsection (h) (as added by subsection (e)) the fol-19 lowing new subsection:

20 "(i) Pro Rata Payment Allocations.—

"(1) IN GENERAL.—Except as permitted under paragraph (2), if the outstanding balance on a credit card account under an open end credit plan accrues interest at two or more different annual percentage rates, the total amount of each periodic payment

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made on such account shall be allocated by the creditor between or among the outstanding balances at each such annual percentage rate in the same proportion as each such balance bears to the total outstanding balance on the account.

- "(2) Allocation to higher rate.—Notwithstanding paragraph (1), a creditor may elect, in any case described in such paragraph, to allocate more than a pro rata share of any payment to a portion of the outstanding balance that bears a higher annual percentage rate than another portion of such outstanding balance.
- "(3) SPECIAL RULES FOR ACCOUNTS WITH PROMOTIONAL RATE BALANCES OR DEFERRED INTEREST BALANCES.—

"(A) IN GENERAL.—Notwithstanding paragraph (1) or (2), in the case of a credit card account under an open end credit plan the current terms of which allow the consumer to receive the benefit of a promotional rate or deferred interest plan, amounts paid in excess of the required minimum payment shall be allocated to the promotional rate balance or the deferred interest balance only if other balances have been fully paid.

1 "(B) Exception for deferred inter-2 BALANCES.—Notwithstanding subpara-EST 3 graph (A), a creditor may allocate the entire 4 amount paid by the consumer in excess of the 5 required minimum periodic payment to a bal-6 ance on which interest is deferred during the 2 7 billing cycles immediately preceding the expira-8 tion of the period during which interest is de-9 ferred.

- "(4) Prohibition on restricted grace periods under certain circumstances.—If, with respect to any credit card account under an open end credit, a creditor offers a time period in which to repay credit extended without incurring finance charges to cardholders who pay the balance in full, the creditor may not deny a consumer who takes advantage of a promotional rate balance or deferred interest rate balance offer with respect to such an account any such time period for repaying credit without incurring finance charges.".
- 21 (g) Timely Provision of Periodic State-22 Ments.—Section 127B of the Truth in Lending Act is 23 amended by inserting after subsection (i) (as added by 24 subsection (f)) the following new subsection:

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- 1 "(j) Timely Provision of Periodic State-
- 2 Ments.—Each periodic statement with respect to a credit
- 3 card account under an open end credit plan shall be sent
- 4 by the creditor to the consumer not less than 25 calendar
- 5 days before the due date identified in such statement for
- 6 the next payment on the outstanding balance on such ac-
- 7 count, and section 163(a) shall be applied with respect to
- 8 any such account by substituting '25' for 'fourteen'.".

9 SEC. 4. CONSUMER CHOICE WITH RESPECT TO OVER-THE-

- 10 LIMIT TRANSACTIONS.
- 11 Section 127B of the Truth in Lending Act is amend-
- 12 ed by inserting after subsection (j) (as added by section
- 13 3(g)) the following new subsections:
- 14 "(k) Opt-Out of Creditor Authorization of
- 15 Over-the-Limit Transactions if Fees Are Im-
- 16 Posed.—
- 17 "(1) IN GENERAL.—In the case of any credit
- card account under an open end credit plan under
- which an over-the-limit fee may be imposed by the
- creditor for any extension of credit in excess of the
- amount of credit authorized to be extended under
- such account, the consumer may elect to prohibit the
- creditor, with respect to such account, from com-
- 24 pleting any transaction involving the extension of
- credit, with respect to such account, in excess of the

- amount of credit authorized by notifying the creditor of such election in accordance with paragraph (2).
 - "(2) NOTIFICATION BY CONSUMER.—A consumer shall notify a creditor under paragraph (1)—
- 5 "(A) through the notification system main-6 tained by the creditor under paragraph (4); or
- 7 "(B) by submitting to the creditor a signed 8 notice of election, by mail or electronic commu-9 nication, on a form issued by the creditor for 10 purposes of this subparagraph.
 - "(3) EFFECTIVENESS OF ELECTION.—An election by a consumer under paragraph (1) shall be effective beginning 3 business days after the creditor receives notice from the consumer in accordance with paragraph (2) and shall remain effective until the consumer revokes the election.
 - "(4) Notification system.—Each creditor that maintains credit card accounts under an open end credit plan shall establish and maintain a notification system, including a toll-free telephone number, Internet address, and worldwide website, which permits any consumer whose credit card account is maintained by the creditor to notify the creditor of an election under this subsection in accordance with paragraph (2).

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1	"(5) Annual notice to consumers of
2	AVAILABILITY OF ELECTION.—In the case of any
3	credit card account under an open end credit plan,
4	the creditor shall include a notice, in clear and con-
5	spicuous language, of the availability of an election
6	by the consumer under this paragraph as a means
7	of avoiding over-the-limit fees and a higher amount
8	of indebtedness, and the method for providing such
9	notice—
10	"(A) in the periodic statement required
11	under subsection (b) with respect to such ac-
12	count at least once each calendar year; and
13	"(B) in any such periodic statement which
14	includes a notice of the imposition of an over-
15	the-limit fee during the period covered by the
16	statement.
17	"(6) No fees if consumer has made an
18	ELECTION.—If a consumer has made an election
19	under paragraph (1), no over-the-limit fee may be
20	imposed on the account for any reason that has
21	caused the outstanding balance in the account to ex-
22	ceed the credit limit.
23	"(7) Regulations.—
24	"(A) In general.—The Board shall issue
25	regulations allowing for the completion of over-

the-limit transactions that for operational reasons exceed the credit limit by a de minimis amount, even where the cardholder has made an election under paragraph (1).

- "(B) Subject to no fee limitation.—
 The regulations prescribed under subparagraph
 (A) shall not allow for the imposition of any fee
 or any rate increase based on the permitted
 over-the-limit transactions.
- 10 "(1) Over-the-Limit Fee Restrictions.—With respect to a credit card account under an open end credit 11 12 plan, an over-the-limit fee may be imposed only once during a billing cycle if, on the last day of such billing cycle, the credit limit on the account is exceeded, and an over-14 15 the-limit fee, with respect to such excess credit, may be imposed only once in each of the 2 subsequent billing cy-16 17 cles, unless the consumer has obtained an additional ex-18 tension of credit in excess of such credit limit during any 19 such subsequent cycle or the consumer reduces the out-20 standing balance below the credit limit as of the end of 21 such billing cycle.
- "(m) Over-the-Limit Fees Prohibited in Con-23 Junction With Certain Credit Holds.—Notwith-24 standing subsection (l), an over-the-limit fee may not be 25 imposed if the credit limit was exceeded due to a hold un-

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1	less the actual amount of the transaction for which the
2	hold was placed would have resulted in the consumer ex-
3	ceeding the credit limit.".
4	SEC. 5. STRENGTHEN CREDIT CARD INFORMATION COL-
5	LECTION.
6	Section 136(b) of the Truth in Lending Act (15
7	U.S.C. 1646(b)) is amended—
8	(1) in paragraph (1)—
9	(A) by striking "Collection re-
10	QUIRED.—The Board shall" and inserting
11	"Collection required.—
12	"(A) In General.—The Board shall".
13	(B) by adding at the end the following new
14	subparagraph:
15	"(B) Information to be included.—
16	The information under subparagraph (A) shall
17	include, for the relevant semiannual period, the
18	following information with respect each creditor
19	in connection with any consumer credit card ac-
20	count:
21	"(i) A list of each type of transaction
22	or event during the semiannual period for
23	which one or more creditors has imposed a
24	separate interest rate upon a consumer
25	credit card account holder, including pur-

1	chases, cash advances, and balance trans-
2	fers.
3	"(ii) For each type of transaction or
4	event identified under clause (i)—
5	"(I) each distinct interest rate
6	charged by the card issuer to a con-
7	sumer credit card account holder dur-
8	ing the semiannual period; and
9	"(II) the number of cardholders
10	to whom each such interest rate was
11	applied during the last calendar
12	month of the semiannual period, and
13	the total amount of interest charged
14	to such account holders at each such
15	rate during such month.
16	"(iii) A list of each type of fee that
17	one or more of the creditors has imposed
18	upon a consumer credit card account hold-
19	er during the semiannual period, including
20	any fee imposed for obtaining a cash ad-
21	vance, making a late payment, exceeding
22	the credit limit on an account, making a
23	balance transfer, or exchanging United
24	States dollars for foreign currency.

1	"(iv) For each type of fee identified
2	under clause (iii), the number of account
3	holders upon whom the fee was imposed
4	during each calendar month of the semi-
5	annual period, and the total amount of
6	fees imposed upon cardholders during such
7	month.
8	"(v) The total number of consumer
9	credit card account holders that incurred
10	any finance charge or any other fee during
11	the semiannual period.
12	"(vi) The total number of consumer
13	credit card accounts maintained by each
14	creditor as of the end of the semiannual
15	period.
16	"(vii) The total number and value of
17	cash advances made during the semiannual
18	period under a consumer credit card ac-
19	count.
20	"(viii) The total number and value of
21	purchases involving or constituting con-
22	sumer credit card transactions during the
23	semiannual period.
24	"(ix) The total number and amount of
25	repayments on outstanding balances on

1	consumer credit card accounts in each
2	month of the semiannual period.
3	"(x) The percentage of all consumer
4	credit card account holders (with respect
5	to any creditor) who—
6	"(I) incurred a finance charge in
7	each month of the semiannual period
8	on any portion of an outstanding bal-
9	ance on which a finance charge had
10	not previously been incurred; and
11	"(II) incurred any such finance
12	charge at any time during the semi-
13	annual period.
14	"(xi) The total number and amount of
15	balances accruing finance charges during
16	the semiannual period.
17	"(xii) The total number and amount
18	of the outstanding balances on consumer
19	credit card accounts as of the end of such
20	semiannual period.
21	"(xiii) Total credit limits in effect on
22	consumer credit card accounts as of the
23	end of such semiannual period and the
24	amount by which such credit limits exceed

1	the credit limits in effect as of the begin-
2	ning of such period.
3	"(xiv) Any other information related
4	to interest rates, fees, or other charges
5	that the Board deems of interest."; and
6	(2) by adding at the end the following new
7	paragraph:
8	"(5) Report to congress.—The Board shall,
9	on an annual basis, transmit to Congress and make
10	public a report containing estimates by the Board of
11	the approximate, relative percentage of income de-
12	rived by the credit card operations of depository in-
13	stitutions from—
14	"(A) the imposition of interest rates on
15	cardholders, including separate estimates for—
16	"(i) interest with an annual percent-
17	age rate of less than 25 percent; and
18	"(ii) interest with an annual percent-
19	age rate equal to or greater than 25 per-
20	$\operatorname{cent};$
21	"(B) the imposition of fees on cardholders;
22	"(C) the imposition of fees on merchants;
23	and
24	"(D) any other material source of income,
25	while specifying the nature of that income.".

1	SEC. 6. STANDARDS APPLICABLE TO INITIAL ISSUANCE OF
2	SUBPRIME OR "FEE HARVESTER" CARDS.
3	Section 127B of the Truth in Lending Act is amend-
4	ed by inserting after subsection (m) (as added by section
5	4) the following new subsection:
6	"(n) Standards Applicable to Initial Issuance
7	OF SUBPRIME OR 'FEE HARVESTER' CARDS.—
8	"(1) In general.—In the case of any credit
9	card account under an open end credit plan the
10	terms of which require the payment of fees (other
11	than late fees or over-the-limit fees) by the consumer
12	in the first year the account is opened in an amount
13	in excess of 25 percent of the total amount of credit
14	authorized under the account, no payment of any
15	fees (other than late fees or over-the-limit fees) may
16	be made from the credit made available by the card.
17	"(2) Rule of construction.—No provision
18	of this subsection may be construed as authorizing
19	any imposition or payment of advance fees otherwise
20	prohibited by any provision of law.".
21	SEC. 7. EXTENSIONS OF CREDIT TO UNDERAGE CON-
22	SUMERS.
23	Section 127(c) of the Truth in Lending Act (15
24	U.S.C. 1637(c)) is amended by adding at the end the fol-
25	lowing new paragraph:

1	"(8) Extensions of credit to underage
2	CONSUMERS.—
3	"(A) IN GENERAL.—No credit card may be
4	knowingly issued to, or open end credit plan es-
5	tablished on behalf of, a consumer who has not
6	attained the age of 18, unless the consumer is
7	emancipated under applicable State law.
8	"(B) RULE OF CONSTRUCTION.—For the
9	purposes of determining the age of an appli-
10	cant, the submission of a signed application by
11	a consumer stating that the consumer is over
12	18 shall be considered sufficient proof of age.".
13	SEC. 8. EFFECTIVE DATE.
14	(a) In General.—The amendments made by this
15	Act shall apply to all credit card accounts under open end
16	credit plans as of the end of the 3-month period beginning
17	on the date of the enactment of this Act.
18	(b) REGULATIONS.—The Board of Governors of the
19	Federal Reserve System, in consultation with the Comp-
20	troller of the Currency, the Director of the Office of Thrift
21	Supervision, the Federal Deposit Insurance Corporation,
22	the National Credit Union Administration Board, and the
23	Federal Trade Commission, shall prescribe regulations, in
24	final form, implementing the amendments made by this

- 1 Act before the end of the 3-month period referred to in
- 2 subsection (a).

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